## Town of Tolland, Connecticut

## Proposed Debt Management Plan

 Fiscal Years 2023 to 2027

February 10, 2022
Barry Bernabe Managing Director

## Executive Summary

## Existing and Authorized-But-Unissued Debt

As of February 2022, the Town has outstanding tax-supported long-term debt outstanding of approximately $\$ 34$ million, and $\$ 10,615,000$ of short-term Notes that mature on September 15, 2022. Authorized-but-unissued debt totals $\$ 10,441,827$.

## Proposed Debt Issuance Plan

Actual and proposed capital projects for fiscal years ending 2023 through 2027 total \$24,510,000.

|  | Remaining | Capital Needs | Total |
| :---: | :---: | :---: | :---: |
|  | Authorized | From CIP | Cash |
|  | But Not Issued | FY 21-22 Plan | Needs |
| Year 1 - FY 2022-23 | \$ 8,628,000 | 1,777,000 | \$ 10,405,000 |
| Year 2 - FY 2023-24 | 820,000 | 1,725,000 | 2,545,000 |
| Year 3 - FY 2024-25 | 790,000 | 1,995,000 | 2,785,000 |
| Year 4 - FY 2025-26 | 0 | 6,555,669 | 6,555,669 |
| Year 5 - FY 2026-27 | 203,827 | 2,015,504 | 2,219,331 |
|  |  |  | - |
|  | \$ 10,441,827 | \$ 14,068,173 | \$ 24,510,000 |
|  |  |  |  |
|  | Amount Issued |  |  |
| YEAR 1 | 10,405,000 | Issue Bonds - Sept 2022 |  |
| YEAR 2 | 2,545,000 | Issue BANS - Sept 2023 |  |
| YEAR 3 | 5,330,000 | Issue Bonds - Sep 2024 |  |
| YEAR 4 | 6,555,000 | Issue BANS - Sept 2025 |  |
| YEAR 5 | 8,775,000 | Issue Bonds - Sep 2026 |  |
|  | \$ 24,510,000 | Total amount Bonded |  |

## Long-term Interest Rates - Past 54 Years

Ten Year U.S. Treasury Yield - January 1968 to February 2022 (54 Years)


Phoenix ADVISORS, LLC

## Short-term Interest Rates



## Town Bond Ratings

Standard \& Poor's \& Fitch Rating Scales

| Highest | AAA | AAA |
| :---: | :---: | :---: |
|  | $\underline{A A+}$ | AA+ |
|  | AA | AA |
|  | AA- | AA- |
|  | $\underline{\text { A }}$ | A+ |
|  | A | A |
|  | A- | A- |
|  | $\underline{\mathrm{BBB}}+$ | BBB+ |
|  | BBB | BBB |
| Lowest | BBB- | BBB- |

## Major Rating Assessment Categories

1) Management Practices - $25 \%$

- Fiscal Discipline and Ability to Plan, Monitor and Manage Government Finances

2) Economy \& Demographics - 30\%

- Unemployment Rate, Housing Values

3) Financial Performance -25\%

- Fund Balance Levels \& Budgetary Discipline

4) Debt Management - 10\%

- Debt \% of Budget, Debt \% of Grand List

5) Long-term Liabilities - $10 \%$

- Pension \& OPEB (Retirement Health Care)


## Importance of Fund Balance

- The Town's demographic profile is healthy but below average compared to other "AAA" rated municipalities in Connecticut and across the country
- The Town is over-achieving with its AAA bond rating due to strong management practices and current fund balance levels
- What is the debt service cost if the town gets downgraded from AAA to AA+

| DATE | Debt Service with <br> AAA @ 2.25\% | Debt Service with <br> AA+ @ 2.40\% | Savings |
| ---: | ---: | ---: | ---: |

## Existing Debt Service

The Town's existing debt service amortizes fairly aggressively. That decrease will help to mitigate the impact of the new debt that will be issued for the Capital Improvement Program.


## The Proposed Debt Issuance Plan makes the following assumptions:

- Bonds issues to be issued at a rate of $3.0 \%$ and increasing $0.25 \%$ for subsequent issues.
- Current Bond rates for Tolland are at 2.25\%
- Bond issues are amortized over 20-years
- Growth in the grand list was assumed at $0.75 \%$ per year



## Projected Impact of the Proposed Capital Plan on the Debt Service Budget

FY 2023 - increase of $\$ 50,000$
FY 2024 - increase of $\$ 50,000$
FY 2025 - stays flat
FY 2026 - stays flat
FY 2027 - stays flat or decreases

## Summary Points

- The Federal Reserve has kept short-term interest rates near zero since the pandemic started in March 2020. However, they are expected to increase rates several times this year.
- Long-term rates hit all-time lows in 2020 and 2021, however long-term rates have started ti increase with the current yield on the 10 -year U.S. Treasury Bond at close to $2.00 \%$.
- The Town issued $\$ 10,615,000$ of short-term BANs at a rate of $0.14 \%$ and mature in September of 2022. Plans are to issue bonds in September 2022.
- The Town has above average bond ratings: S\&P \& Fitch both rate the Town "AAA". These highest possible ratings will allow the Town to borrow at the lowest possible rate
- Some factors mentioned in the recent S\&P and Fitch reports that justify the AAA ratings include: Very Strong Management Practices, Strong Budget Flexibility and Liquidity and Limited Pension and OPEB liabilities.
- The Town has numerous formalized policies that include: Fund Balance, Debt Service and Capital Improvement.
- The Town's existing debt service amortizes aggressively, which helps to mitigate the impact of the proposed new debt.
- The proposed capital plan totals $\$ 24,510,000$ which would put a "moderate" amount of pressure on the Town's debt service budget. The Town's use of the debt service fund helps to mitigate the impact of the new debt.
- In order to manage the projected increase in debt service, the Town would need to increase the annual debt service budget for the next 2 years by about $\$ 50,000$. (This could change if rates increase dramatically)
- The current debt plan is "conservative" meaning, debt is amortized equally over 20-years. We could explore principal deferral or extending the amortization period of the bond issues.

