

# TOWN OF TOLLAND, CONNECTICUT

FEDERAL SINGLE AUDIT REPORT  
JUNE 30, 2018

**TOWN OF TOLLAND, CONNECTICUT  
FEDERAL SINGLE AUDIT REPORT  
JUNE 30, 2018  
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**Independent Auditors' Report on Compliance for Each Major Federal Program; Report on Internal Control over Compliance; and Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

To the Members of the Town Council  
Town of Tolland, Connecticut

**Report on Compliance for Each Major Federal Program**

We have audited the Town of Tolland, Connecticut's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the Town of Tolland, Connecticut's major federal program for the year ended June 30, 2018. The Town of Tolland, Connecticut's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditors' Responsibility***

Our responsibility is to express an opinion on compliance for the Town of Tolland, Connecticut's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Town of Tolland, Connecticut's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the Town of Tolland, Connecticut's compliance.

### ***Opinion on Each Major Federal Program***

In our opinion, the Town of Tolland, Connecticut, complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2018.

### **Report on Internal Control over Compliance**

Management of the Town of Tolland, Connecticut, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Town of Tolland, Connecticut's internal control over compliance with the types of requirements that could have a direct and material effect on the major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Town of Tolland, Connecticut's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

## **Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Town of Tolland, Connecticut, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Town of Tolland, Connecticut's basic financial statements. We issued our report thereon dated December 10, 2018, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

*Blum, Shapiro & Company, P.C.*

West Hartford, Connecticut  
December 10, 2018

**TOWN OF TOLLAND, CONNECTICUT**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
**FOR THE YEAR ENDED JUNE 30, 2018**

| <b>Federal Grantor/Pass-Through Grantor/<br/>Program or Cluster Title</b>                              | <b>Federal<br/>CFDA<br/>Number</b> | <b>Pass-Through Entity<br/>Identifying Number</b> | <b>Total Federal<br/>Expenditures</b> |
|--|------------------------------------|---|---------------------------------------|
| <b>United States Department of Agriculture</b>   |                                    |   |                                       |
| <i>Passed Through the State of Connecticut Department of Education:</i>                                |                                    |   |                                       |
| Child Nutrition Cluster:   |                                    |   |                                       |
| National School Lunch Program  | 10.555                             | 12060-SDE64370-20560                              | \$ 148,234                            |
| School Breakfast Program   | 10.553                             | 12060-SDE64370-20508                              | 3,297                                 |
|  |                                    |   | <u>151,531</u>                        |
| <i>Direct:</i>   |                                    |   |                                       |
| Fresh Fruit and Vegetable Program  | 10.582                             |   | <u>26,953</u>                         |
| Total United States Department of Agriculture  |                                    |   | <u>178,484</u>                        |
| <b>United States Department of Transportation</b>  |                                    |   |                                       |
| <i>Passed Through the State of Connecticut Department of Transportation:</i>                           |                                    |   |                                       |
| Alcohol Open Container Requirements  | 20.607                             | 12062-DOT57513-22091                              | <u>41,256</u>                         |
| <b>United States Department of Homeland Security</b>   |                                    |   |                                       |
| <i>Passed Through the State of Connecticut Department of Emergency Services and Public Protection:</i> |                                    |   |                                       |
| Emergency Management Performance Grants  | 97.042                             | 12060-DPS32160-21881                              | <u>7,458</u>                          |
| <b>United States Department of Education</b>   |                                    |   |                                       |
| <i>Passed Through the State of Connecticut Department of Education:</i>                                |                                    |   |                                       |
| Special Education Cluster (IDEA):  |                                    |   |                                       |
| Special Education_Grants to States   | 84.027                             | 12060-SDE64370-20977-2018                         | 289,850                               |
| Special Education_Grants to States   | 84.027                             | 12060-SDE64370-20977-2017                         | 108,403                               |
| Special Education_Preschool Grants   | 84.173                             | 12060-SDE64370-20983-2018                         | 8,237                                 |
| Special Education_Preschool Grants   | 84.173                             | 12060-SDE64370-20983-2017                         | <u>3,266</u>                          |
|  |                                    |   | 409,756                               |
| Title I Grants to Local Educational Agencies   | 84.010                             | 12060-SDE64370-20679-2018                         | 54,065                                |
| Title I Grants to Local Educational Agencies   | 84.010                             | 12060-SDE64370-20679-2017                         | <u>5,592</u>                          |
|  |                                    |   | 59,657                                |
| Career and Technical Education -- Basic Grants to States   | 84.048                             | 12060-SDE64370-20742-2018                         | 14,043                                |
| Improving Teacher Quality State Grants   | 84.367                             | 12060-SDE64370-20858-2018                         | 30,673                                |
| Improving Teacher Quality State Grants   | 84.367                             | 12060-SDE64370-20858-2017                         | <u>205</u>                            |
|  |                                    |   | 30,878                                |
| Student Support and Academic Enrichment Grant  | 84.424                             | 12060-SDE64370-22854-2018                         | <u>10,000</u>                         |
| Total United States Department of Education  |                                    |   | <u>524,334</u>                        |
| <b>Total Federal Awards</b>  |                                    |   | <u><u>\$ 751,532</u></u>              |

The accompanying notes are an integral part of this schedule

**TOWN OF TOLLAND, CONNECTICUT  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED JUNE 30, 2018**

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**1. BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the Town of Tolland, Connecticut, under programs of the federal government for the year ended June 30, 2018. The information in the Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

Because the Schedule presents only a selected portion of the operations of the Town of Tolland, Connecticut, it is not intended to, and does not, present the financial position, changes in fund balance, changes in net position or cash flows of the Town of Tolland, Connecticut.

**2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported using the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

**3. NONCASH AWARDS**

Donated commodities in the amount of \$31,931 are included in the Department of Agriculture's National School Lunch Program, CFDA #10.555. The amount represents the market value of commodities received.

**4. INDIRECT COST RECOVERY**

The Town of Tolland, Connecticut, did not recover its indirect costs using the 10% de minimis indirect cost rate provided under Section 200.414 of the Uniform Guidance.

**Independent Auditors' Report on Internal Control over  
Financial Reporting and on Compliance and Other Matters  
Based on an Audit of Financial Statements Performed in  
Accordance with *Government Auditing Standards***

To the Members of the Town Council  
Town of Tolland, Connecticut

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the Town of Tolland, Connecticut, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Town of Tolland, Connecticut's basic financial statements, and have issued our report thereon dated December 10, 2018.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town of Tolland, Connecticut's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Tolland, Connecticut's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Tolland, Connecticut's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town of Tolland, Connecticut's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Tolland, Connecticut's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Tolland, Connecticut's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Blum, Shapiro & Company, P.C.*

West Hartford, Connecticut  
December 10, 2018

**TOWN OF TOLLAND, CONNECTICUT  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
FOR THE YEAR ENDED JUNE 30, 2018**

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**I. SUMMARY OF AUDITORS' RESULTS**

**Financial Statements**

Type of auditors' report issued: Unmodified

Internal control over financial reporting:

- |   |           |                            |  |
|---|-----------|----------------------------|--|
| • Material weakness(es) identified?                   | _____ yes | <u>  X  </u> no            |  |
| • Significant deficiency(ies) identified?             | _____ yes | <u>  X  </u> none reported |  |
| Noncompliance material to financial statements noted? | _____ yes | <u>  X  </u> no            |  |

**Federal Awards**

Internal control over major programs:

- |   |           |                            |  |
|---|-----------|----------------------------|--|
| • Material weakness(es) identified?       | _____ yes | <u>  X  </u> no            |  |
| • Significant deficiency(ies) identified? | _____ yes | <u>  X  </u> none reported |  |

Type of auditors' report issued on compliance for the major programs: Unmodified

|  |           |                 |  |
|--|-----------|-----------------|--|
| Any audit findings disclosed that are required to be reported in accordance with 2 CFR Section 200.516(a)? | _____ yes | <u>  X  </u> no |  |
|--|-----------|-----------------|--|

Major programs:

| <u>CFDA #</u> | <u>Name of Federal Program or Cluster</u> |
|---------------|---|
| 84.027/84.173 | Special Education Cluster (IDEA)          |

|  |           |
|--|-----------|
| Dollar threshold used to distinguish between type A and type B programs: | \$750,000 |
|--|-----------|

|  |                  |          |  |
|--|------------------|----------|--|
| Auditee qualified as low-risk auditee? | <u>  X  </u> yes | _____ no |  |
|--|------------------|----------|--|

**II. FINANCIAL STATEMENT FINDINGS**

No matters were reported.

**III. FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

No matters were reported.